

# **Work Plan for Installation of a Non-Combustible Cover over Radiologically-Impacted Material At or Near the Ground Surface in Radiological Areas 1 and 2**

## **West Lake Landfill Operable Unit-1**

### **Prepared for**

The United States Environmental Protection Agency Region VII

### **Prepared on behalf of**

The West Lake Landfill OU-1 Respondents

### **Prepared by**

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January 4, 2016

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January 4, 2016

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U.S. Environmental Protection Agency  
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11201 Renner Boulevard  
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**ATTENTION:** Mr. Tom Mahler

**SUBJECT: Work Plan for Non-Combustible Cover  
West Lake Landfill Operable Unit 1, Bridgeton, Missouri**

Dear Mr. Mahler,

On behalf of Cotter Corporation (N.S.L.), Bridgeton Landfill, LLC., and Rock Road Industries, Inc., (the Operable Unit-1 or OU-1 Respondents) and the United States Department of Energy (the Federal Respondent), Engineering Management Support Inc. (EMSI) submits the attached Work Plan for Installation of a Non-Combustible Cover (NCC) over Radiologically-Impacted Material in Radiological Areas 1 and 2 at West Lake Landfill as required by paragraph 34a of the December 9, 2015 Unilateral Administrative Order for Removal Action at the West Lake Landfill Superfund Site, EPA Docket No. CERCLA-07-2016-002. We are also submitting the Health and Safety Plan, Radiation Safety Plan, and Sampling and Analysis Plan for the NCC project. In addition, we are also providing Auxier & Associates, Inc. Quality Management Plan.

If you have any questions or desire additional information related to this submittal or any other aspect of the project, please do not hesitate to contact me.

Sincerely,  
ENGINEERING MANAGEMENT SUPPORT, Inc.

A handwritten signature in black ink, appearing to read 'Paul V. Rosasco', with a stylized flourish at the end.

Paul V. Rosasco, P.E.



Work Plan for NCC Installation

January 4, 2016

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## List of Acronyms

Auxier	Auxier & Associates, Inc.
EMSI	Engineering Management Support, Inc.
EPA	United States Environmental Protection Agency
FEI	Feezor Engineering, Inc.
FS	Feasibility Study
GERT	General Employee Radiation Training
GPS	GeoPositioning System
MARSSIM	Multi-Agency Radiation Survey and Site Investigation Manual
MDNR	Missouri Department of Natural Resources
MMP	Materials Management Plan
NaI	Sodium Iodide
NCC	Non-combustible Cover
OU	Operable Unit
oz/sy	ounces per square yard
PPE	personal protective equipment
QA	Quality Assurance
QC	Quality Control
RI	Remedial Investigation
RIM	Radiologically Impacted Material
SAP	Sampling and Analysis Plan
TAT	Turnaround Time
TLD	thermoluminescent dosimetry
UAO	Unilateral Administrative Order
VOCs	Volatile Organic Compounds

## **1 INTRODUCTION**

This Work Plan describes the work to be performed to install a non-combustible cover (NCC) over those portions of Radiological Areas 1 and 2 (which together comprise Operable Unit-1 or OU-1, of the West Lake Landfill) where radiologically-impacted material (RIM) is present at the ground surface. This Work Plan has been developed pursuant to EPA's December 9, 2015 Unilateral Administrative Order (UAO) issued to Bridgeton Landfill, LLC, Rock Road Industries, Inc., and Cotter Corporation (N.S.L.) (the "OU-1 Respondents") (EPA, 2015a).

## **2 WORK TO BE PERFORMED**

Paragraph 34.a. of the UAO identifies the following specific items to be addressed in this Work Plan:

1. A current West Lake Landfill map clearly indicating where RIM is located at or near the surface in OU-1. This map should also indicate which areas with surface RIM are currently covered by vegetation or other materials and which remain exposed to the atmosphere.
2. Plans and schedule for placement of a non-combustible cover or barrier as soon as possible over all exposed areas at OU-1 where RIM is currently known to be located at or near the surface and is not otherwise covered by vegetation, fill, or other materials.
3. Plans for grubbing and clearing all trees and vegetation where RIM is currently known to be located at or near the surface in OU-1, and placement of a non-combustible cover or barrier over the cleared areas.
4. Plans and schedule for the performance of testing to confirm that RIM located at or near the surface in OU-1 has been covered.
5. Plans and schedule for ensuring the remaining trees and vegetation in OU-1 do not present a fire risk that could result in the potential for release of RIM into the environment.
6. Plans and schedule for air monitoring for ensuring protection of both on-site workers and the surrounding community during grubbing and clearing of trees and vegetation in OU-1, as well as during placement of the cover or barrier.
7. Plans for maintenance of the cover or barrier until a remedial action selected by EPA that addresses the surficial RIM is implemented at the Site.

The anticipated activities and schedules to complete these seven items are discussed in the following subsections of this Work Plan.

## 2.1 Extent of Surface RIM

The first item specified by the UAO for the NCC Work Plan is a map of the extent of surface RIM that also shows the areas currently covered by vegetation or other materials.

### 2.1.1 Surface RIM Extent

The approximate extent of surface RIM was previously identified on Figures 6-1 and 6-3 of the OU-1 Remedial Investigation report (EMSI, 2000). These figures were used as the initial basis for defining the extent of surface RIM (Figures 1 and 2). The results of the 1995 overland gamma survey (McLaren/Hart, 1996) were also reviewed to identify other areas where surface RIM may potentially be present in Areas 1 and 2. The results of these evaluations are summarized on Figures 3 and 4.

It should be noted that the RI (EMSI, 2000) also identified occurrences of radionuclides in surface soil in the southern portion of what at that time was property owned by Ford Motor Credit (referred to in the RI as the Ford property), located immediately to the north and west of Area 2. Reportedly, after completion of landfilling activities in Area 2, but prior to establishment of a vegetative cover over the landfill berm, erosion of soil from the landfill berm resulted in the transport of radiologically-impacted materials from Area 2 onto the adjacent Ford property (EMSI, 2000). The landfill berm and the adjacent properties were subsequently re-vegetated by natural processes, and no subsequent erosion or other failures are present.

Ford sold a portion of the property to Crossroad Properties, LLC (Crossroad), and sold the remaining portion (the Buffer Zone) to Rock Road Industries to provide a buffer between the landfill and the adjacent properties. In November 1999, third parties scraped the vegetation and surface soil on Crossroad Lot 2A2 and the Buffer Zone to a depth of approximately 2 to 6 inches. These activities were unauthorized and reportedly conducted by AAA Trailer, the current tenant of the Crossroad property. The removed materials were piled in a berm along the southern boundary of the Buffer Zone, adjacent to the northwestern boundary of the West Lake Landfill. A small amount of removed materials was also placed in a small pile on the Crossroad property near the base of the landfill berm along the east side of Lot 2A1.

In February 2000, additional surface soil samples were collected from the disturbed area and submitted for laboratory testing. Only one sample (RC-02) obtained from the Buffer Zone, below and adjacent to the toe of the landfill berm, contained radionuclides (thorium-230) above levels that would allow for unrestricted use. The remainder of the samples contained either background levels of radionuclides or levels above background but within levels that would allow for unrestricted use. The results of the additional soil sampling indicated that most of the radiologically impacted soil that had previously been present on the Buffer Zone and Lot 2A2 of the Crossroad property had been removed and placed in the stockpiles. Evaluation of the soil sampling results obtained prior to and

after the 1999 disturbance indicates that approximately one acre of the Buffer Zone may at that time still have contained some radionuclides above levels that would allow for unrestricted land use (i.e., combined radium or combined thorium activities greater than 5 pCi/g plus background which equates to 7.9 pCi/g). Inspection of the area in May 2000 indicated that native vegetation had been re-established over both the disturbed area and the stockpiled materials.

A 2004 inspection of this area indicated that additional soil removal/re-grading had been performed on the remaining portion of the Crossroad property and the adjacent Buffer Zone property by, or on the behalf of, AAA Trailer. These activities appear to have resulted in removal of the soil stockpiles created during the previous re-grading activity reportedly conducted by AAA Trailer, removal of any remaining soil on Lot 2A2 and the Buffer Zone not scraped up during the 1999 event, and placement of gravel over the entirety of Lot 2A2 and the Buffer Zone. According to AAA Trailer, all of the soil removed during the July 1999 grading work and the May 2003 gravel layer installation was placed in the northeastern corner of the Buffer Zone (terra technologies, 2004).

Although no sampling has been performed since the most recent (May 2003) grading work conducted by AAA Trailer, and therefore the levels and extent of radionuclides, if any, that may remain in the soil at the Buffer Zone and Crossroad Property are unknown, no additional investigation of this area is proposed. As discussed above, the entire area was covered with gravel and portions of this area were subsequently paved by AAA Trailer. In addition, as discussed in Section 2.2 below, it is anticipated that a temporary rock buttress will be constructed on the Buffer Zone parcel to provide for an NCC on the landfill slope in this area. Therefore, any surface RIM that may still exist on the Buffer Zone property will be covered by the temporary rock buttress. Additional soil sampling to determine current conditions with respect to radionuclide occurrences in the Buffer Zone and Crossroad Property soil are expected to be conducted as part of remedial design activities associated with implementation of the selected remedy for this area.

#### 2.1.2 Vegetation Cover

Over the years since active waste disposal has ceased, extensive vegetative cover has grown over the surface of Areas 1 and 2. The aerial photography used as the base drawing for Figures 1 and 2 displays the extent of vegetation cover on Areas 1 and 2. No survey of the extent of vegetative cover on Areas 1 and 2 has ever been performed. Therefore, for purposes of this NCC Work Plan, the extent of vegetative cover is assumed to extend over all portions of Areas 1 and 2 that are not otherwise covered by inert fill or asphalt pavement (described below).

#### 2.1.3 Other Cover Material

A feasibility study (FS) of potential remedial alternatives was completed in 2006 for OU-1. The FS identified regrading of the surface of Areas 1 and 2 to promote drainage in

conjunction with installation of a new engineered landfill cover as likely components of remedial action for OU-1. In anticipation of the regrading and landfill cover construction activities, Bridgeton Landfill prepared a Materials Management Plan (MMP) (EMSI, 2006), which was subsequently approved by the Missouri Department of Natural Resources (MDNR). The purpose of the MMP was to allow Bridgeton Landfill to accept for disposal inert fill material that could be placed on the surfaces of Areas 1 and 2 to assist with the anticipated regrading and cover construction activities. Pursuant to the MMP, over the period from approximately 2006 through 2008, Bridgeton Landfill accepted concrete rubble, brick and other inert fill material which was placed in a topographic low (surface depression) in Area 1 and on the ground surface in Area 2. The extent of inert fill material on the surface of Areas 1 and 2 is shown on Figures 5 and 6.

In addition to the inert fill material, portions of the surface of Area 1 were historically covered with asphalt pavement. The extent of the asphalt pavement in Area 1 is shown on Figure 5. Although cracks and other discontinuities exist in the asphalt pavement such that grasses, weeds and small trees have rooted in the area of the asphalt pavement, overall the asphalt paved surface is still intact and generally limits vegetation occurrences.

Lastly, as part of recently performed additional investigations in Areas 1 and 2, vegetation was cleared and geotextile overlain by a nominal 8-inch thick layer of road base was placed along the roads and drill pads used to access Areas 1 and 2 to perform additional soil borings. The locations of the various roads in Areas 1 and 2 are shown on Figures 5 and 6.

## 2.2 Placement of a Non-Combustible Cover

Based on the extent of RIM described in Section 2.1 and shown on Figures 3 and 4, and also taking into account the extent of inert fill material and road base that currently exists in Areas 1 and 2, the anticipated extent of the NCC has been identified as shown on Figures 7 and 8. Please note that the extent of asphalt pavement in Area 1 is not included as part of the extent of existing cover material because as noted above, vegetation has grown up through cracks and other discontinuities in the asphalt pavement and asphalt is not considered to be a non-combustible material. By comparison, the inert fill material and road base that currently exist in Areas 1 and 2 were included as part of the estimation of existing cover material.

Given that the extent of surface RIM in Areas 1 and 2 is approximately 1.4 acres in Area 1 and 8.74 acres in Area 2 and the extent of existing inert fill and road base cover is approximately 0.4 acres in Area 1 and 0.73 acres in Area 2, the total area for NCC construction in Areas 1 and 2 is estimated to be 1.0 and 8.0 acres, respectively. In order to ensure that the extent of surface RIM is completely covered, the bid specifications for the NCC will require the contractor to extend the cover placement nominally 10 ft beyond the edge of all areas where surface RIM is identified as being present within Areas 1 and 2; however, the cover will not extend beyond the limits of the Area 1 or 2



waste disposal units. Therefore, the total extent of the NCC cover is anticipated to be approximately 1.2 acres in Area 1 and 8.75 acres in Area 2 for a total area of approximately 10 acres.

Placement of a NCC over these areas will entail cutting/removal of the existing vegetation in these areas followed by placement of a geotextile fabric and a nominal 8-inches of road base material. The anticipated profile for the NCC is shown on Figures 7 and 8.

It is likely that surface RIM is present along a portion of the landfill berm on the north side of Area 2, specifically in that portion of the berm located above the southeast corner of the adjacent Buffer Zone (Figure 4). Because of the steep slope (1.5H:1V) associated with the landfill berm, placement of geotextile with 8-inches of road base is not anticipated to provide for a stable cover. Therefore, in this area, a temporary rock buttress will be constructed from the base to near the top of the landfill berm. The rock buttress will be constructed by clearing vegetation from the Buffer Zone and from the landfill berm slope to the extent it can be conducted in a safe manner, followed by placing road base material on the Buffer Zone and extending up the face of the landfill berm. Attachment 1 presents a drawing of the preliminary design for the rock buttress. This rock buttress would be temporary, and, if necessary, most of the rock would be able to be reclaimed during implementation of future remedial actions that may be implemented at the Site.

The OU-1 Respondents are planning on employing the procurement services of Bridgeton Landfill, Inc. and Republic Services, Inc. to procure a contractor to perform the vegetation clearing and construct the NCC. It is currently anticipated that a bid package will be completed and released to the prospective contractors on or before January 8, 2016 and that bids will be received by January 22, 2016. Review of the bids and notice of intent to award should be completed by January 29, 2016. Prospective contractors have already been notified of the anticipated release of the bid package. The bid package will include a sample contract with the West Lake Landfill NPL Site Trust ("the Trust") so the prospective contractors are aware of all contract conditions. Based on this schedule, it is anticipated that installation of the NCC should begin by February 8, 2016; however, the start of construction is subject to weather conditions, the availability of the contractor personnel, necessary equipment (e.g., forestry mower) and required materials (e.g., geotextile). Prior to starting any work on site, the selected contractor personnel will be provided General Employee Radiation Training (GERT) if they have not already received it, as well as an overall orientation to Bridgeton Landfill safety procedures and communication of potential hazards associated with the NCC project. EPA will be provided with timely notice of the contractors selected to perform the work as set forth in Paragraph 30 of the UAO, and will be provided with 48 hours notice prior to the commencement of the work, in accordance with Paragraph 36(c) of the UAO.

## 2.3 Vegetation Clearing

Vegetation removal and construction of the NCC are anticipated to be performed using procedures similar to those previously employed to construct the access roads and drill pads during the prior Phase 1, Phase 1D, and Additional Characterization of Areas 1 and 2 investigations. Specifically, the vegetation will be cut near but above the ground surface using a “brush hog”, a skid steer with a forestry cutter/grinder attachment, or equivalent equipment. Such equipment can cut and grind woody vegetation without disturbing the underlying ground surface or vegetation roots. The vegetation cuttings will be chipped and placed on the ground surface. Any significantly sized wood vegetation (approximately 1 inch or larger in diameter) that needs to be removed will be cut with tree shears and chipped in a wood chipper. If necessary, the woody vegetation will be moistened with a water cannon prior to grinding to minimize chipping dust. The chipped woody vegetation will be placed beneath the extent of the NCC prior to geotextile deployment. Any material that is too large to chip (such as larger tree limbs or trunk sections) will be stacked in an area(s) just outside the extent of the NCC.

A geotextile will be laid on top of the cleared area and vegetation chips over which approximately 8 inches of road base material will be placed. Profile views of the final NCC are provided on Figures 7 and 8. Based on prior experience with building drill pad access roads in Areas 1 and 2, it is anticipated that additional road base material will need to be placed in any depressed areas or at the base of any steep slopes (e.g., steeper than 4H:1V).

NCC construction will only occur during days where the working temperatures will be above freezing to avoid hazards of using water for dust suppression. Once the vegetation has been cleared, other dust suppressants may be employed to allow continued NCC construction during times where the working temperatures are below freezing.

## 2.4 Performance Testing

It is anticipated that testing will be conducted in three phases to verify the extent of surface RIM and to confirm that the NCC extends over the full extent of surface RIM.

### 2.4.1 Initial Testing Prior to the Start of Construction

Subject to physical access constraints posed by the existing vegetation cover, an initial overland gamma survey will be performed along the margins of the estimated extent of surface RIM (Figures 3 and 4) to provide an initial verification of the extent of surface RIM. Prior to conducting the overland gamma survey, a reference area or areas will be identified and overland gamma survey background values will be obtained from this area(s).

The overland gamma survey will be performed using Ludlum 44-10 (2x2) Sodium Iodide (NaI) detectors coupled to Ludlum 2221 survey meters modified to integrate and transfer data from the detector at a rate of once per second to a Trimble GeoPositioning System (GPS) which stores the gamma reading and the location of that reading. The detectors will be hung approximately six-inches above the ground surface and advanced at a rate of approximately 0.5 meters per second. Separation between the scanned transit lines will be approximately 1.5 meters unless influenced by terrain. Stored data will be downloaded and processed using commercially available software applications and plotted on a map of the Areas. Individual points will be assigned colors based on the magnitude of instrument response at that location.

Additional details regarding the data quality objectives and the procedures to be used for the overland gamma survey can be found in the Sampling and Analysis Plan (SAP) (Auxier, 2015a).

#### 2.4.2 Additional Testing During Vegetation Clearing/NCC Placement Activities

Based on the maps generated from the initial overland gamma survey, remaining inaccessible areas that may contain surface RIM will be identified for vegetation clearing. A health physicist will then be assigned to perform additional overland gamma surveys in conjunction with the vegetation clearing activities to further verify the extent of surface RIM. These surveys will be conducted using the same techniques described above for the initial survey. The results of the additional surveys will be added to the map of the results obtained from the initial survey.

#### 2.4.3 Confirmation Testing

Once the results of the overland gamma surveys described above define the extent of RIM, surface soil samples will be obtained along the perimeter, to the extent necessary to confirm the absence of RIM beyond the extent determined by the overland gamma surveys. It is anticipated that the surface soil sampling will be performed outside the perimeter of the defined surface RIM/outer extent of the NCC to verify that thorium-230 (which cannot be detected by the overland gamma survey) is not present outside the outer limit of the new cover at activity levels greater than the level that would allow for unrestricted land use. It is anticipated that soil samples will be collected from locations spaced approximately 100 feet apart along the perimeter of the outer boundary of the extent of surface RIM/outer edge of the NCC except for those areas where the outer edge of the surface RIM coincides with the edges of the Area 1 or Area 2 waste disposal unit boundaries.

Surface soil samples (if any) will be submitted to Eberline Analytical Laboratory (Eberline) for quick turn-around-time (TAT) isotopic thorium analysis. The quick TAT isotopic thorium analyses will allow for an initial, quick determination as to whether the extent of NCC is sufficient or if placement of additional NCC may be required while the

NCC contractor is still present at the site. The samples will also be analyzed for isotopic uranium and gamma spectroscopy in order to provide data comparable to the other investigatory data obtained from OU-1 areas.

## 2.5 Demonstration of No Risk of Release from Remaining Vegetation

Upon completion of the installation of the NCC and subject to performance of routine inspection and maintenance activities to verify that the NCC remains effective in isolating the RIM from the atmosphere or surface events (e.g., exposure to vegetation fire, erosion by wind or water, etc.), there should not be any potential for surface releases from the areas covered by the NCC.

Vegetation located outside the extent of surface RIM will remain on site. The results of the previous (2009) collection and analysis of vegetation samples demonstrated that the site vegetation contains only background levels of radionuclides (T.A. Woodford and Associates, 2009). Therefore, in the event of a vegetation fire in these areas, the remaining vegetation at the site is not anticipated to pose any risk of release of radionuclides.

Discussions with EPA have indicated that they are still reviewing the results of the 2009 vegetation sampling event relative to the potential for release of radionuclides in the event a vegetation fire occurs at the site. If EPA concludes that the existing sample data provide sufficient basis to demonstrate that the remaining vegetation would not pose a risk of release in the event of a fire, no additional sampling will be conducted. If EPA determines that additional sample collection and analyses are required to complete the specified demonstration, additional samples will be obtained as necessary to demonstrate that the remaining vegetation does not pose a threat of release of radionuclides in the event of a fire.

The Sampling and Analysis Plan (Auxier, 2015a) being submitted in conjunction with this Work Plan contains additional details regarding the scope and procedures to be used in the event that additional vegetation sample collection and analyses are requested by EPA.

## 2.6 Perimeter Air Monitoring

Pursuant to a prior request from EPA, the OU-1 Respondents previously implemented an air monitoring program consisting of 13 stations located around the perimeters of Areas 1 and 2 and elsewhere at the West Lake Landfill/Bridgeton Landfill site (Figure 9). Specifically, an Air Monitoring, Sampling and QA/QC Plan was prepared (Auxier & Associates, Inc., 2014), and was approved by EPA on December 5, 2014. Installation of the air monitoring stations was performed in early 2015, and continuous air monitoring began on May 1, 2015. A report of the results from the first quarter of air monitoring

activities (May, June and July 2015) was submitted to EPA on December 9, 2015 (Auxier and EMSI, 2015).

The perimeter air monitoring activities include sampling for airborne radioactive particulates, radon gas, and volatile organic compounds (VOCs), and measurements of gamma radiation. Sampling is performed continuously at the perimeters of OU-1 Areas 1 and 2. All 13 monitoring stations include air sampling pumps equipped with air sample filters for collection of particulate samples for analyses of alpha and beta emitters. The particulate filters are collected every four weeks (28 days) and sent to Eberline Analytical for laboratory analyses. One set of the three sets of filter samples obtained during each calendar quarter are also analyzed for uranium and thorium isotopes and for radium by gamma spectroscopy. All 13 monitoring points also include radiation dosimeters for measurement of gamma radiation, and alpha track etch detectors for measurement of radon emissions that are submitted for laboratory analysis by Mirion Technologies and AccurStar, respectively, every calendar quarter.

Five of the monitoring stations house continuous passive samplers to monitor for VOCs. Monitoring of VOCs is performed using the Radiello Code 130 chemical adsorbing cartridge diffusion samplers that are left in place for periods of 14 days. These sampling devices are submitted to EuroFins Air Toxics Ltd for VOC analyses.

Data obtained from the ongoing perimeter air monitoring program are expected to be the primary method for evaluation of protection of the surrounding community during installation of the NCC over the surface RIM in Areas 1 and 2.

## 2.7 Occupational Monitoring

In addition to the continued operation of the perimeter air monitoring program currently employed for Areas 1 and 2, temporary air monitoring activities will be conducted during the vegetation clearing and NCC placement activities. Specifically, portable air pumps equipped with filters will be set up near active work areas and/or installed on equipment to obtain particulate samples for analysis for alpha and beta emitters.

Ambient radiation levels in work areas will be routinely monitored during NCC construction. In addition, all workers will wear thermoluminescent dosimetry (TLD) badges to monitor their exposures to gamma radiation. The data obtained from analysis of samples collected by the portable air sampling equipment and TLDs will be used to verify that site workers are not exposed to radiation or radioactive materials above permissible levels.

In conjunction with use of personal protective equipment (PPE) and adherence to procedures set forth in the Health and Safety Plan (Auxier, 2015b) and Radiation Safety Plan (Auxier, 2015c), the results obtained from the perimeter and portable air sampling points and TLDs will be used to insure protection of site workers.

## 2.8 NCC Inspections and Maintenance

Quarterly inspections will be performed by a designee of the OU-1 Respondents to verify that the NCC remains intact and that stormwater runoff, burrowing animals or other activities have not caused any impacts that would affect the performance of the NCC. Additional inspections will be conducted after major precipitation events of sufficient intensity and/or duration to potentially impact the integrity of the NCC.

A description of the anticipated NCC inspection and maintenance activities is included as Attachment 2.

## 3 ANTICIPATED SCHEDULE FOR NCC COMPLETION

Table 1 presents an anticipated schedule for the various activities to be conducted to place the NCC over the surface RIM, collect and analyze samples to confirm that the NCC completely encompasses the surface RIM, and, if necessary, collect and analyze samples of vegetation obtained from outside the extent of surface RIM to further support the demonstration that in the event of a fire, the remaining vegetation will not result in a release of radionuclides. Subject to weather conditions, equipment and material availability and other factors, the OU-1 Group anticipates installation of the additional cover material will be completed within approximately 90 days of EPA approval of this Work Plan and the related project plans.

The status and results of the work performed to plan, construct and inspect/maintain the NCC cover will be tracked and reported to EPA in monthly status reports, as required by the UAO. A final report documenting the NCC installation is anticipated to be completed within 30 days of receipt of the final analytical laboratory report for the confirmation soil samples.

## 4 PROJECT TEAM

The project team will consist primarily of contractors that have previously been working in Areas 1 and 2 along with a construction contractor to be retained to perform the vegetation clearing and placement of the non-combustible cover.

Engineering Management Support, Inc. (EMSI) will provide overall coordination of the work including coordination of preparation of project plans, coordination of the various contractors, and coordination with EPA. Specifically, Paul Rosasco, P.E., the designated Project Coordinator under the UAO, will serve as the overall Project Coordinator for the Respondents, with assistance from Robert Jelinek, P.E.. EMSI will also be responsible for preparation of monthly progress reports and overall coordination of the final report for the NCC installation project.

Feezor Engineering, Inc. (FEI) will provide office and field engineering services, including preparation of design and record drawings, supervision and documentation of field activities, and collection of confirmation surface soil samples (as necessary). Daniel Feezor, P.E., will serve as lead Project Engineer and Jonathan Wilkinson, P.E. will be lead Field Engineer for this project. FEI will also perform post-installation NCC inspections to verify that the NCC remains intact and identify any maintenance or repair activities that may be required.

Auxier & Associates, Inc. (Auxier) will provide health physics services including performance of radiation surveys including but not limited to overland gamma surveys, perimeter air monitoring, occupational monitoring during NCC construction, and free release surveys for equipment exiting Area 1 and 2. Michael R. Bollenbacher, CHP will serve as lead health physicist and radiation safety officer. Mr. Bollenbacher will be assisted by Cecilia Greene, MPH who will serve as the Health Physics project manager. Alex Luna will be the on-site health physics technician and site safety officer. Auxier will be responsible for implementation of the project health and safety and radiation safety plans for this work.

Weaver Consultants Group (Weaver) will survey the locations where confirmation surface soil samples are collected, provide survey control during construction, and survey the outer limits of the final, installed NCC. Collin Carson will serve as lead surveyor for the NCC installation project.

Eberline Analytical/Oak Ridge Laboratory will perform radionuclide analyses of soil samples collected to provide confirmation that the NCC extends beyond the extent of surface RIM.

Construction Contractor (TBD) – A construction contractor will be retained by the Trust to clear the vegetation and install the non-combustible cover. The specific contractor to be retained to perform this work will be selected based on a competitive bid process. The Respondents will notify EPA of the name of the contractor upon completion of the bidding process, in accordance with the requirements of Paragraph 30 of the UAO.

## **5 REFERENCES**

Auxier & Associates, Inc. (Auxier), 2015a, Surface Rim Identification, Sampling, and QA/QC Plan, West Lake landfill Superfund Site Operable Unit-1, December.

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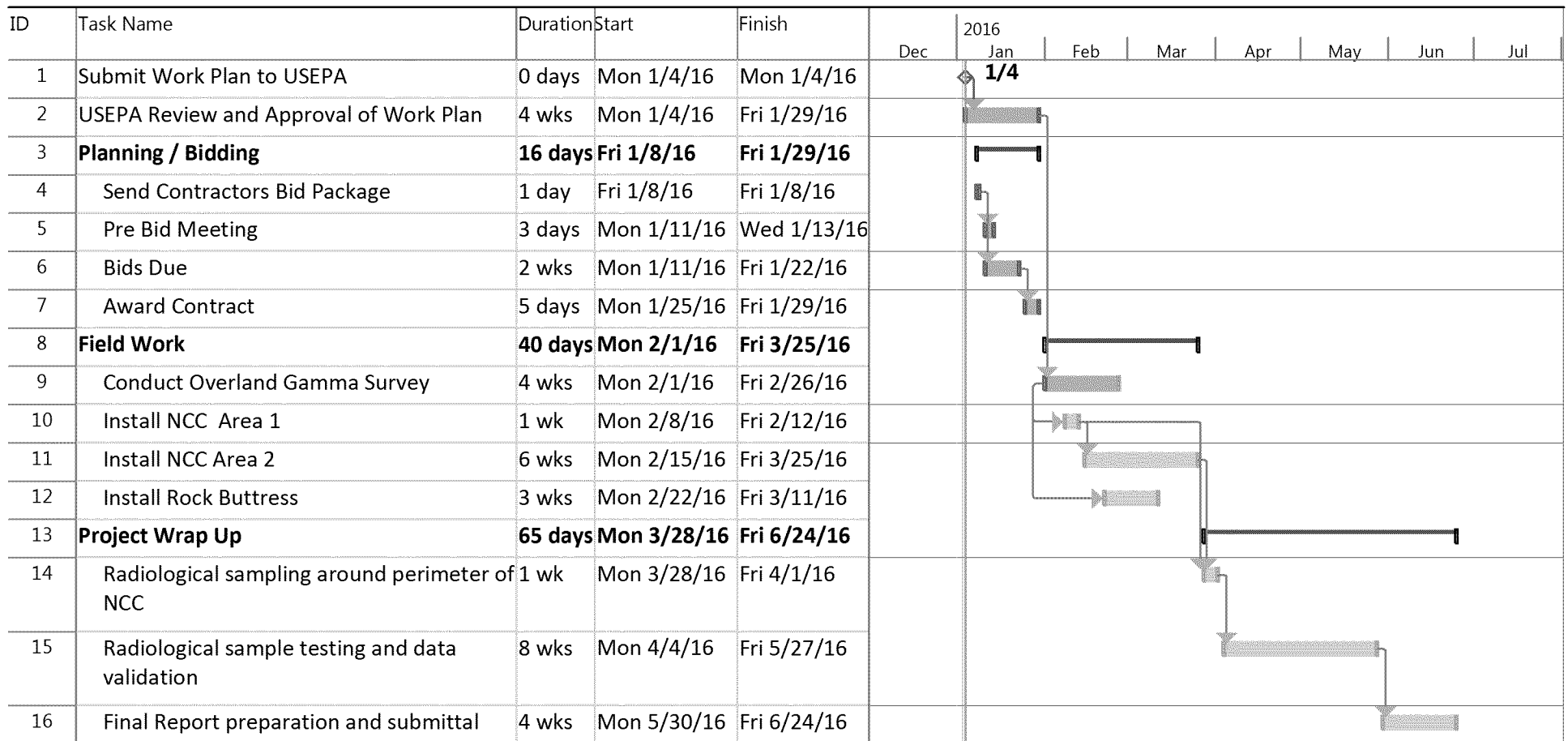
United States Environmental Protection Agency (EPA), 2015, Letter from Alyse Stoy (EPA) to William Beck, Esq. and Jessica Merrigan, Esq., John McGahren, Esq., Steven Miller, Esq., and Phil Dupre, Esq. RE: In the Matter of Cotter Corporation (NSL), and Laidlaw Waste Systems (Bridgeton), Inc. and Rock Road Industries, Inc., and the U.S. Department of Energy, Administrative Order on Consent, EPA Docket No. VII-93-F-0005, December 9.

EPA, U.S. Department of Energy, U.S. Nuclear Regulatory Commission, and U.S. Department of Defense, 2000, Multi-Agency Radiation Survey and Site Investigation Manual (MARSSIM), NUREG-1575, Rev 1, EPA 402-R-97-016, Rev. 1, DOE/EH-0624, Rev. 1, August.



## Table

Table 1 - West Lake Landfill 1 OU-1  
Area 1 and Area 2 Non Combustible Cover Installation



Project: West Lake NCC Constr Date: Mon 1/4/16	Task	Inactive Summary	External Tasks
	Split	Manual Task	External Milestone
	Milestone	Duration-only	Deadline
	Summary	Manual Summary Rollup	Progress
	Project Summary	Manual Summary	Manual Progress
	Inactive Task	Start-only	
	Inactive Milestone	Finish-only	

# Figures





**LEGEND**

----- Approximate Extent of Radionuclide Impacted Materials at the Landfill Surface (from Figure 6-3 of West Lake Landfill OU-1 Remedial Investigation Report, EMSI 2000)

**Notes:**

- x 2015 Topography And Background Image Provided By Cooper aerial Surveys Co. - Dated February 10, 2015
- x all Elevations Are Above Mean Sea Level (amsl)

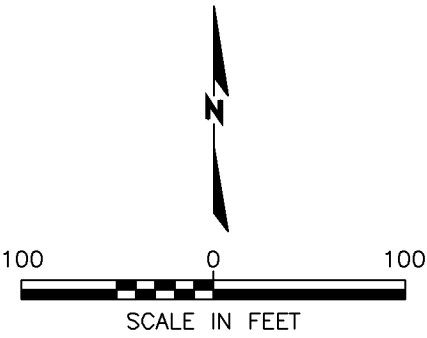
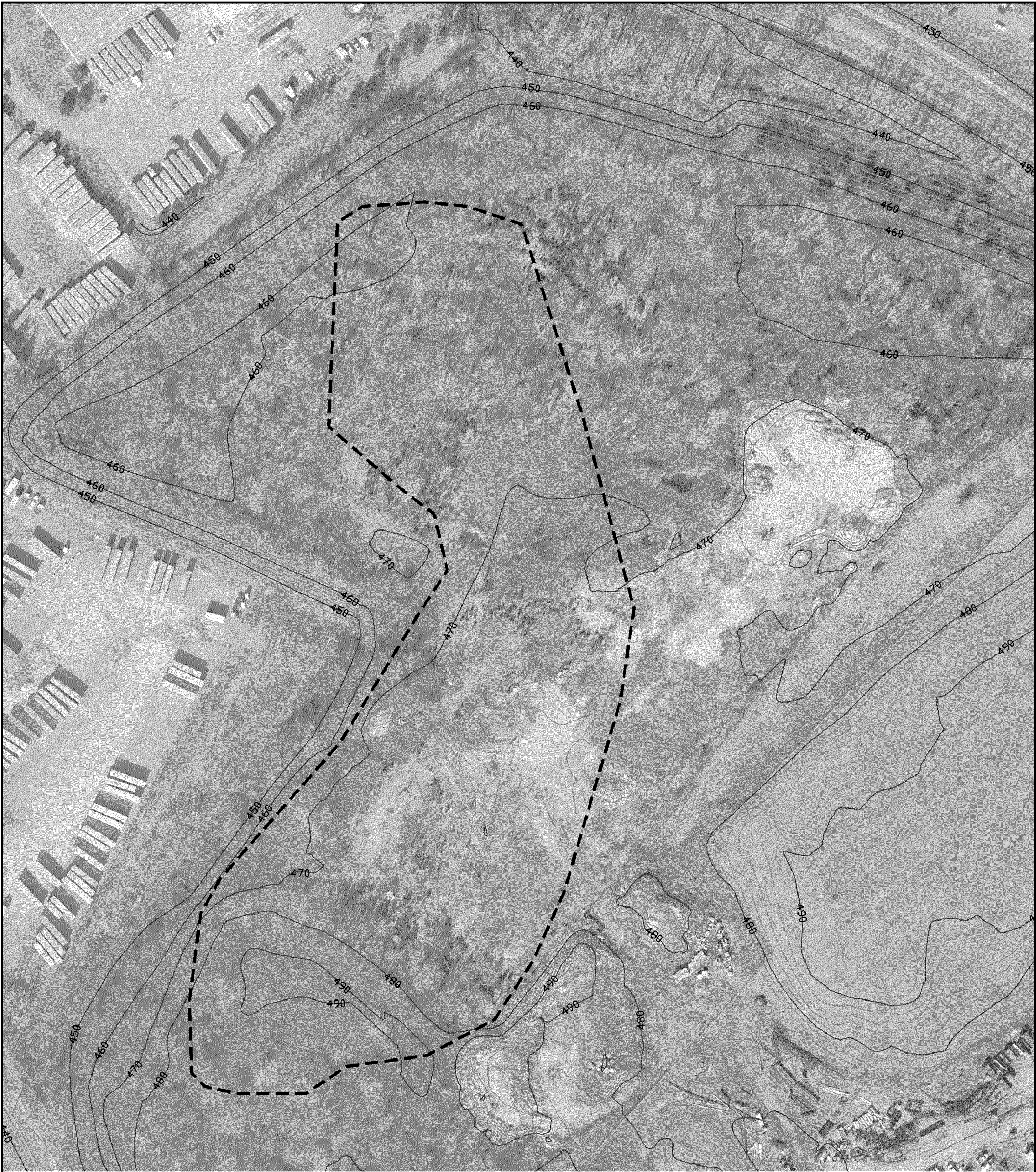


Figure 1  
Extent of Surface RIM as  
Defined in the RI  
Area 1

West Lake Landfill Superfund Site

**EMSI** Engineering Management Support, Inc.





**LEGEND**

----- Approximate Extent of Radionuclide Impacted Materials at the Landfill Surface  
Approximately 10.6 Acres  
(from Figure 6-5 of West Lake Landfill OU-1 Remedial Investigation Report, EMSI 2000)

Notes:  
x 2015 Topography and Background Image Provided by Cooper Aerial Surveys Co. - Dated February 10, 2015  
x All Elevations are Above Mean Sea Level (amsl)

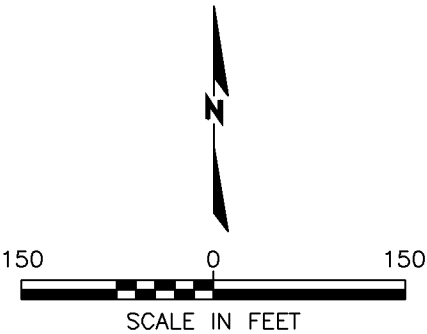


Figure 2  
Extent of Surface RIM as  
Defined in the RI  
Area 2  
West Lake Landfill Superfund Site

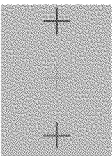
**EMSI** Engineering Management Support, Inc.





**LEGEND**

----- Approximate Extent of Radionuclide Impacted Materials at the Landfill Surface (from Figure 6-3 of West Lake Landfill OU-1 Remedial Investigation Report, EMSI 2000)



Overland Gamma Reading,  
Background or Less  
Overland Gamma Reading,  
2x Background or Less  
Overland Gamma Reading,  
More Than 2x Background

**Notes:**

- x 2015 Topography And Background Image Provided By Cooper aerial Surveys Co. - Dated February 10, 2015
- x all Elevations Are Above Mean Sea Level (amsl)

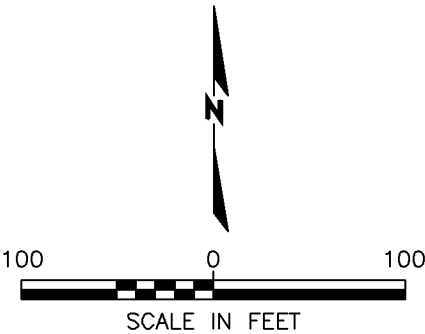
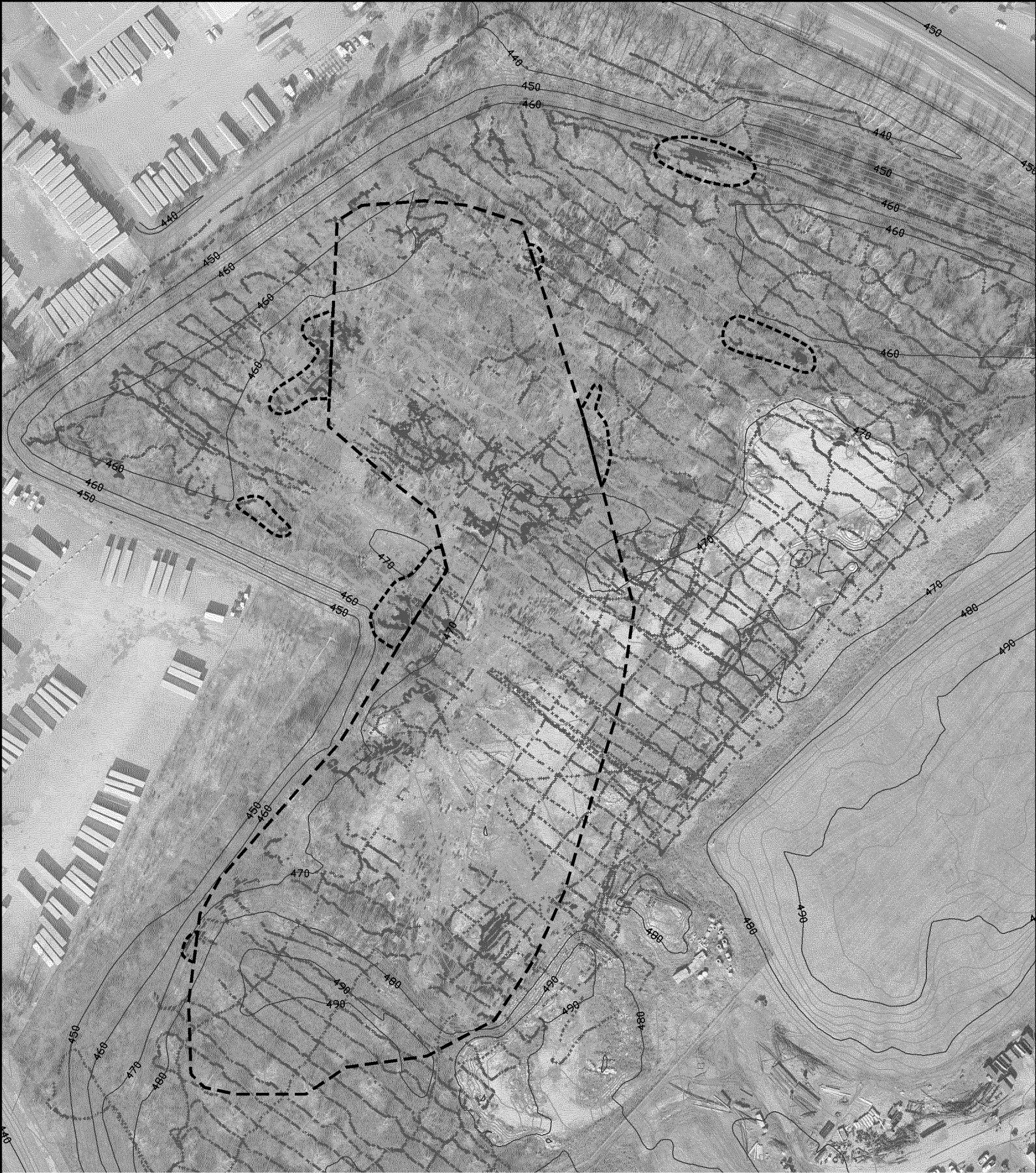


Figure 3  
Extent of Surface RIM and Overland  
Gamma Results from the RI  
Area 1

West Lake Landfill Superfund Site

**EMSI** Engineering Management Support, Inc.





**LEGEND**

- Approximate Extent of Radionuclide Impacted Materials at the Landfill Surface Approximately 10.6 Acres (from Figure 6-5 of West Lake Landfill OU-1 Remedial Investigation Report, EMSI 2000)
- + Overland Gamma Reading, Background or Less
- + Overland Gamma Reading, 2x Background or Less
- + Overland Gamma Reading, More Than 2x Background

Notes:  
x 2015 Topography and Background Image Provided by Cooper Aerial Surveys Co. - Dated February 10, 2015  
x All Elevations are Above Mean Sea Level (amsl)

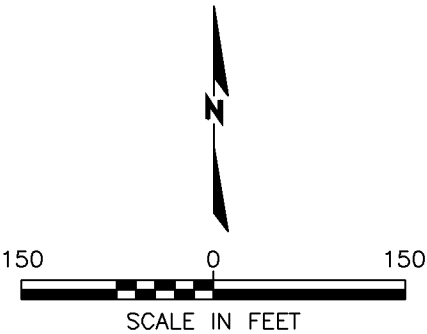

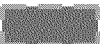





Figure 4  
Extent of Surface RIM and Overland  
Gamma Results from the RI  
Area 2  
West Lake Landfill Superfund Site  
EMSI Engineering Management Support, Inc.





**LEGEND**

-  Approximate Extent of Radionuclide Impacted Materials at the Landfill Surface Approximately 1.4 Acres (from Figure 6-3 of West Lake Landfill OU-1 Remedial Investigation Report, EMSI 2000 )
-  Potential Extent of Existing Asphalt Cover
-  Existing Rock Cover Around Septic Tank
-  Area Where Inert Fill Exists
-  Newly Constructed Road

**Notes:**

- x 2015 Topography And Background Image Provided By Cooper aerial Surveys Co. - Dated February 10, 2015
- x all Elevations Are Above Mean Sea Level (amsl)

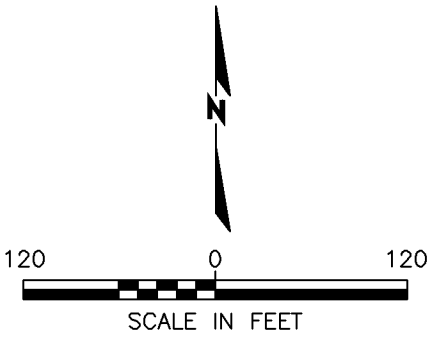
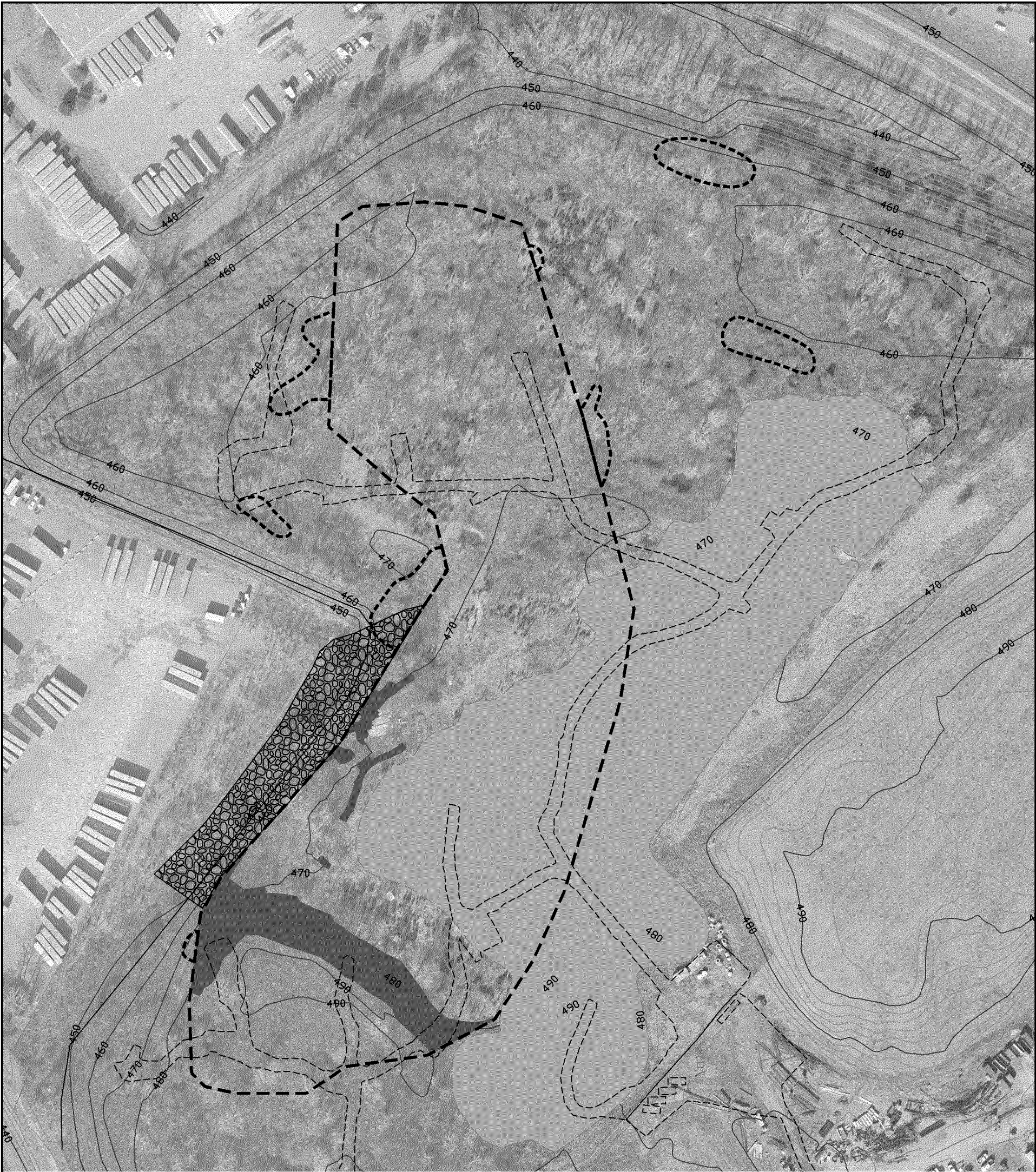


Figure 5  
Extent of Surface RIM and Areas of Existing Cover  
Area 1




West Lake Landfill Superfund Site

**EMSI** Engineering Management Support, Inc.





**LEGEND**

- Approximate Extent of Radionuclide Impacted Materials at the Landfill Surface  
Approximately 10.6 Acres  
(from Figure 6-5 of West Lake Landfill OU-1 Remedial Investigation Report, EMSI 2000)
- Potential Additional Areas Where Surface Radionuclide Impacted Material May be Present  
Approximately 74 Acres
-  Approximate Limit of Rock Buttress  
(See Attachment A for Additional Details)
-  Area Where Inert Fill Exists
-  Areas Outside Inert Fill Where Slope Exceeds 5:1
- Newly Constructed Road

Notes:  
x 2015 Topography and Background Image Provided by Cooper Aerial Surveys Co. - Dated February 10, 2015  
x All Elevations are Above Mean Sea Level (amsl)

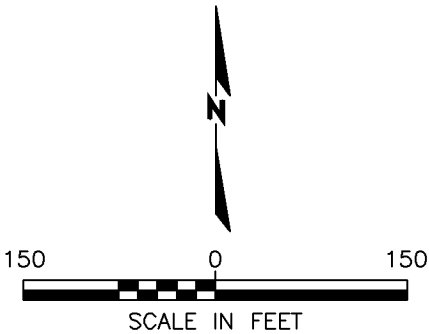
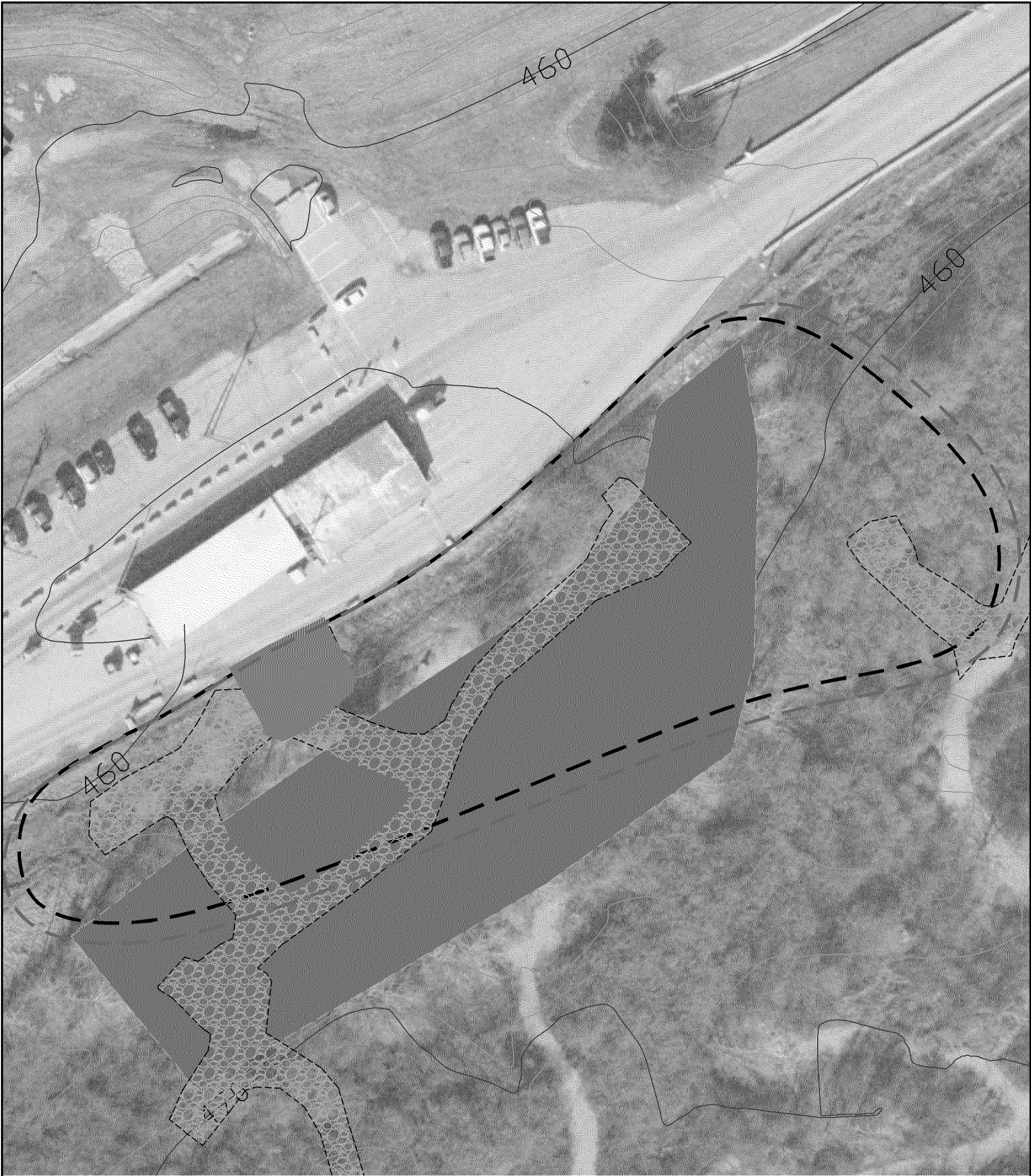


Figure 6  
Extent of Surface RIM and Areas of Existing Cover  
Area 2

West Lake Landfill Superfund Site

**EMSI** Engineering Management Support, Inc.

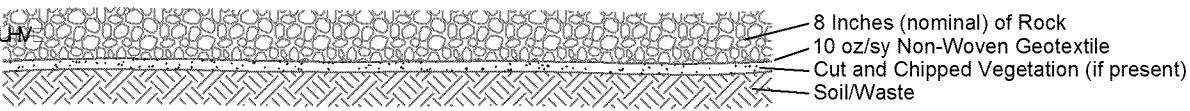




LEGEND

- Proposed Extent of New Non-Combustible Cover
- Proposed Extent of New Non-Combustible Cover
- Potential Extent of Existing Asphalt Cover
- Existing Rock Cover Around Septic Tank
- Newly Constructed Road  
Within Proposed Extent of New Non-Combustible Cover

NON-COMBUSTIBLE COVER PROFILE



Notes:  
x 2015 Topography And Backround Image Provided By  
Cooper aerial Surveys Co. - Dated February 10, 2015  
x all Elevations Are Above Mean Sea Level (amsl)

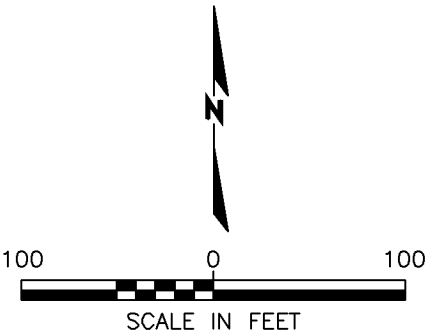


Figure 7  
Preliminary Extent of  
Non-Combustible Cover - Area 1

West Lake Landfill Superfund Site

EMSI Engineering Management Support, Inc.

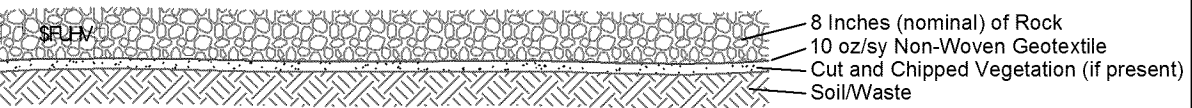




**LEGEND**

- Proposed Extent of New Non-Combustible Cover  
\$SSUR[LFDW-D] i l - < - > l \$FUHV
- Proposed Extent of New Non-Combustible Cover  
\$SSUR[LFDW-D] i l - < - > l \$FUHV
- Limit of Rock Buttress (See Attachment A for Additional Details)
- Area Where Inert Fill Exists
- Areas Outside Inert Fill Where Slope Exceeds 5:1
- Newly Constructed Road  
\$SSUR[LFDW-D] i l - < - > l \$FUHV  
Within Proposed Extent of New Non-Combustible Cover)

**NON-COMBUSTIBLE COVER PROFILE**



Notes:  
x 2015 Topography and Background Image Provided by Cooper Aerial Surveys Co. - Dated February 10, 2015  
x All Elevations are Above Mean Sea Level (amsl)

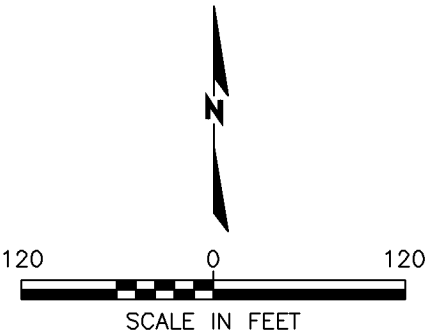
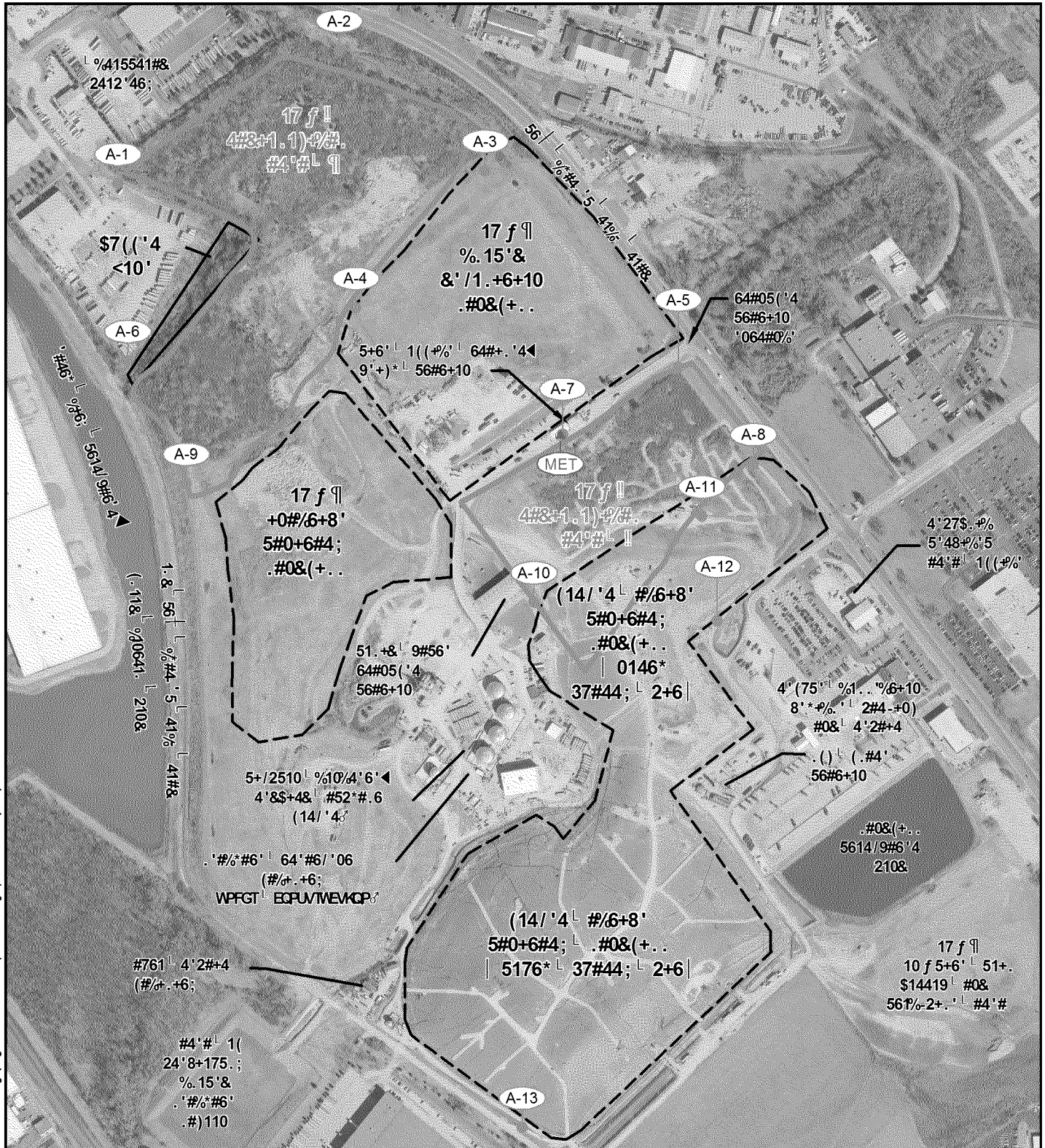


Figure 8  
Preliminary Extent of  
Non-Combustible Cover - Area 2  
West Lake Landfill Superfund Site

EMSI Engineering Management Support, Inc.





Source: Cooper Aerial Surveys Company (2014)

### Legend

A-1

Environmental Monitoring Station

Meteorological Station

MET



Figure 9

Air Quality Monitoring Station  
Locations

West Lake Landfill OU-1

EMSI Engineering Management Support, Inc.

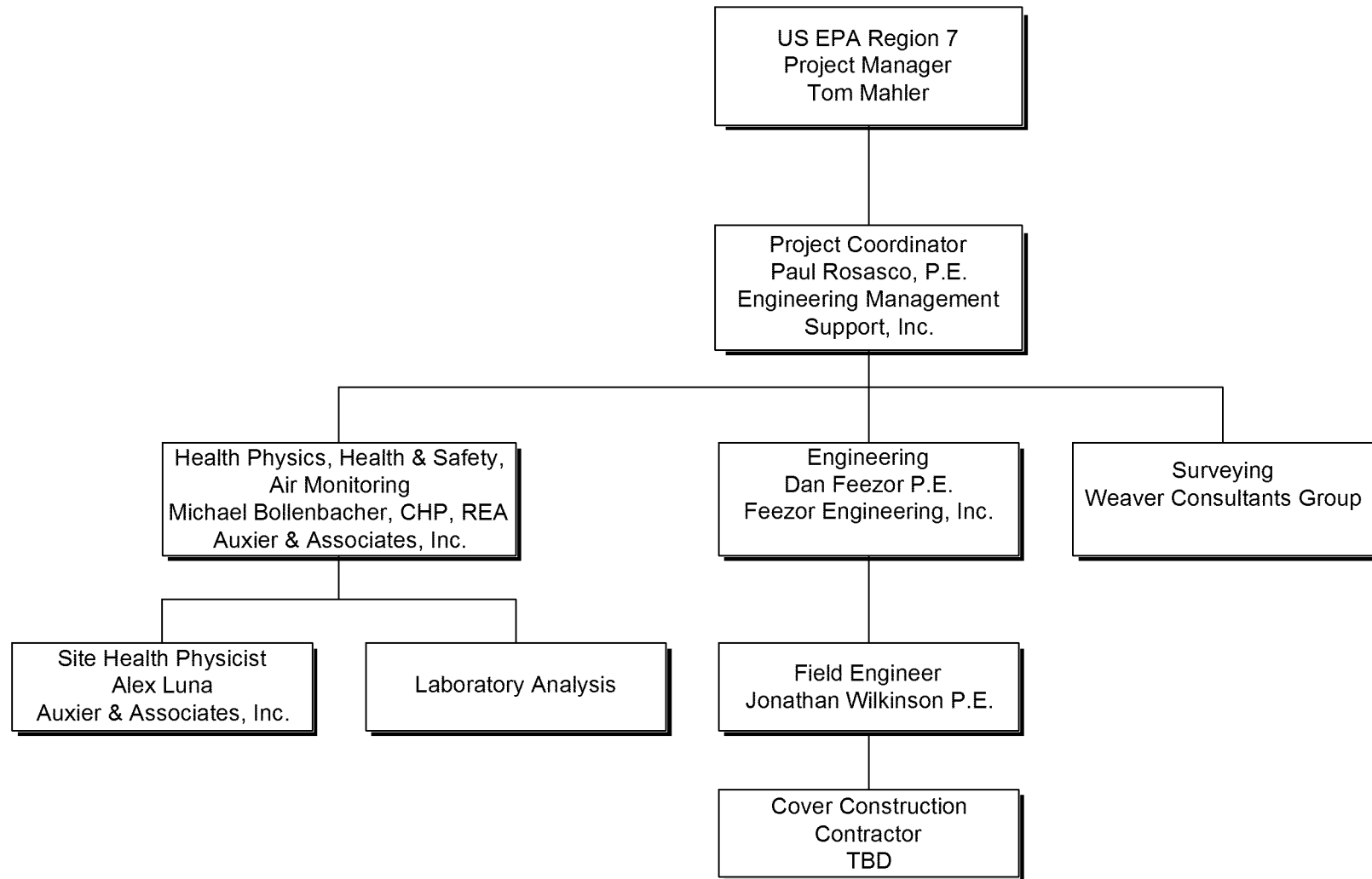


Figure 10

## Project Team

West Lake Landfill Superfund Site

EMSI Engineering Management Support, Inc.

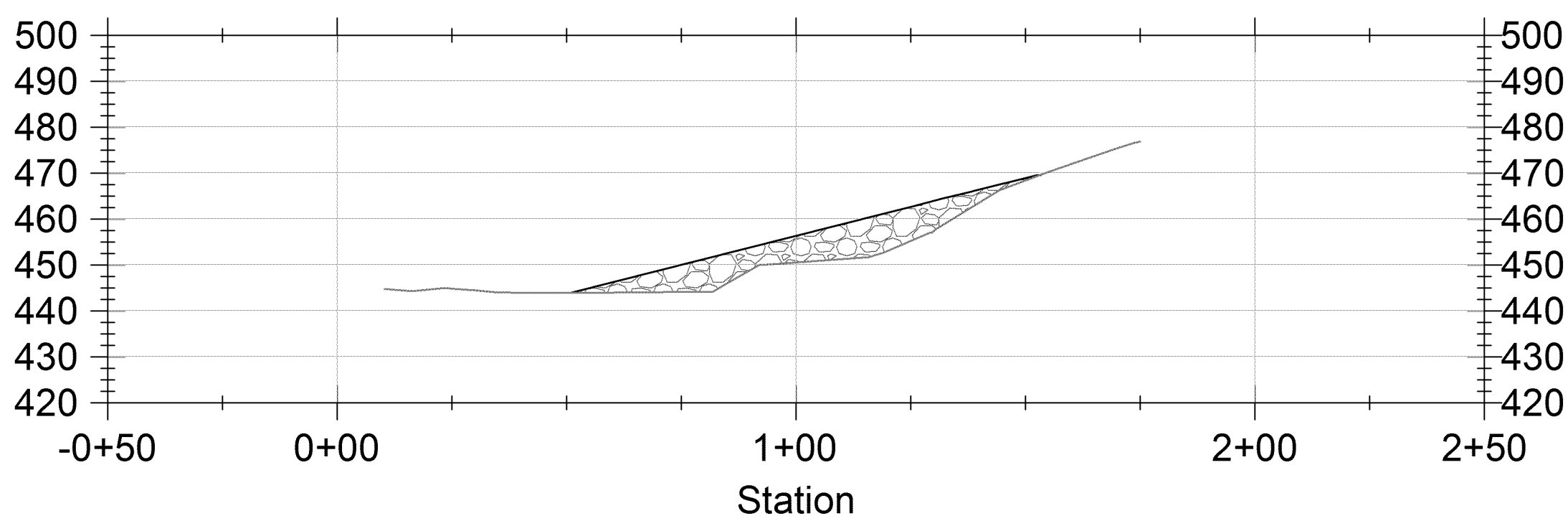
## **Attachments**

# **Attachment 1**

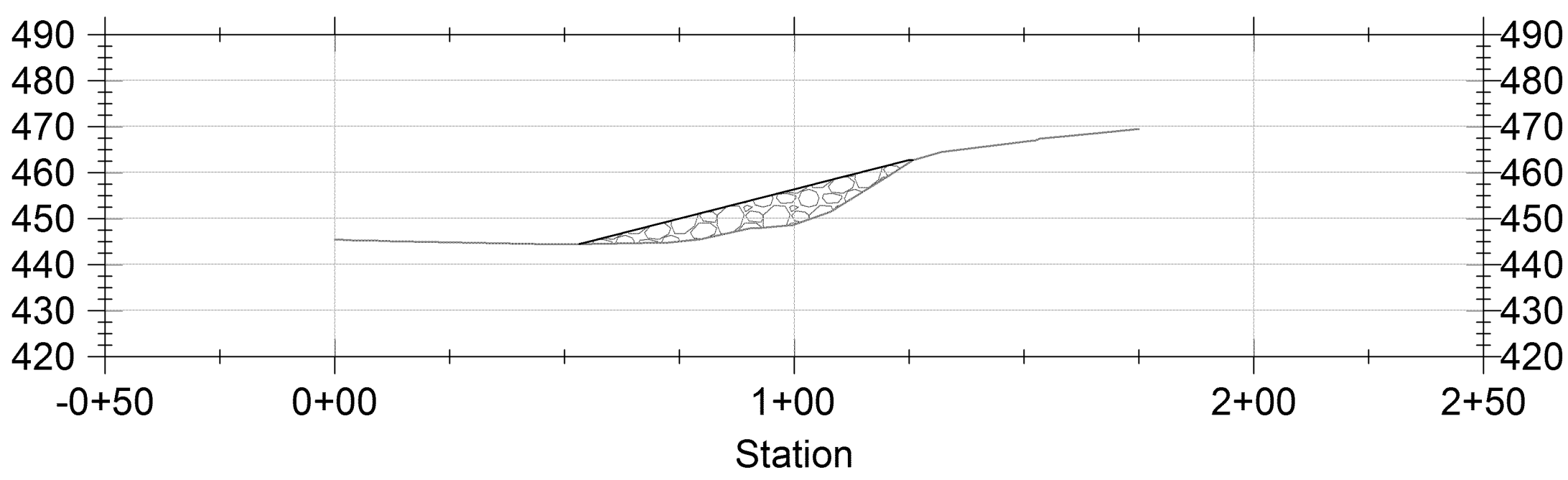
## **Area 2 Sloped Rock Fill – Plan and Profile View**



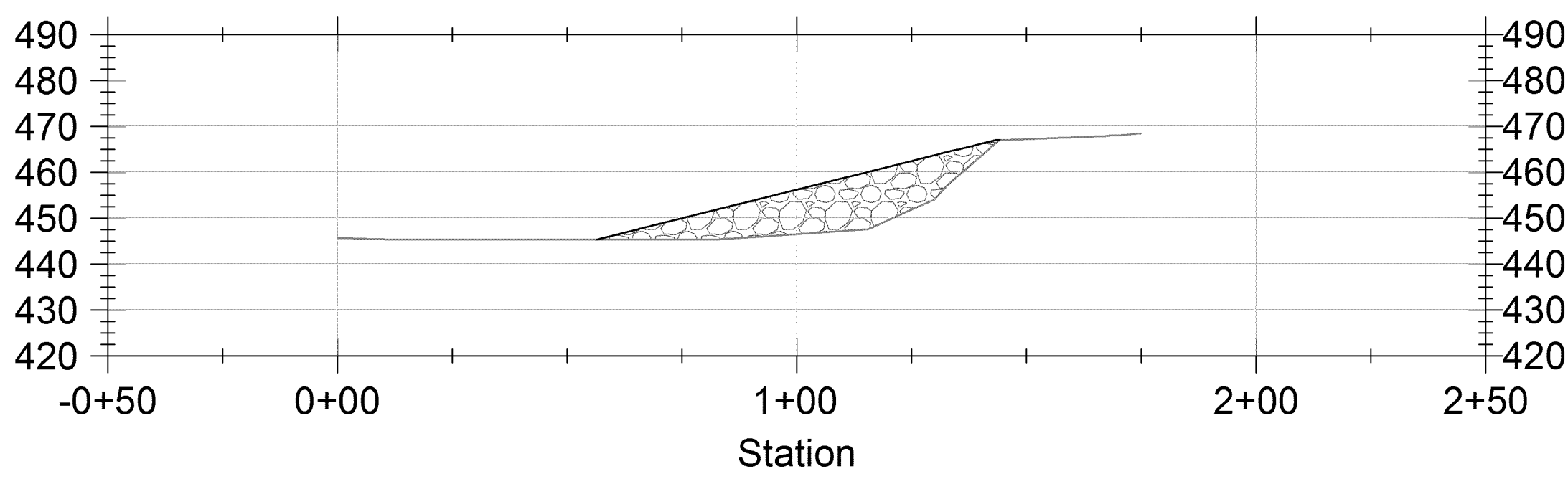
Profile View of A - A'



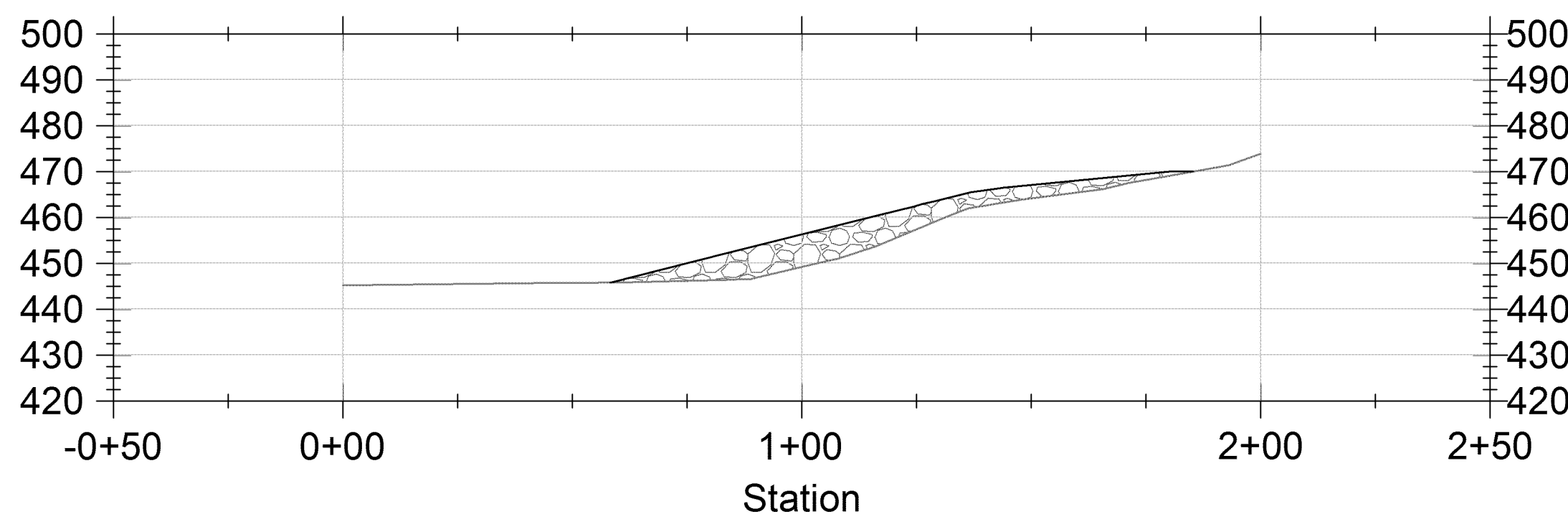
Profile View of B - B'



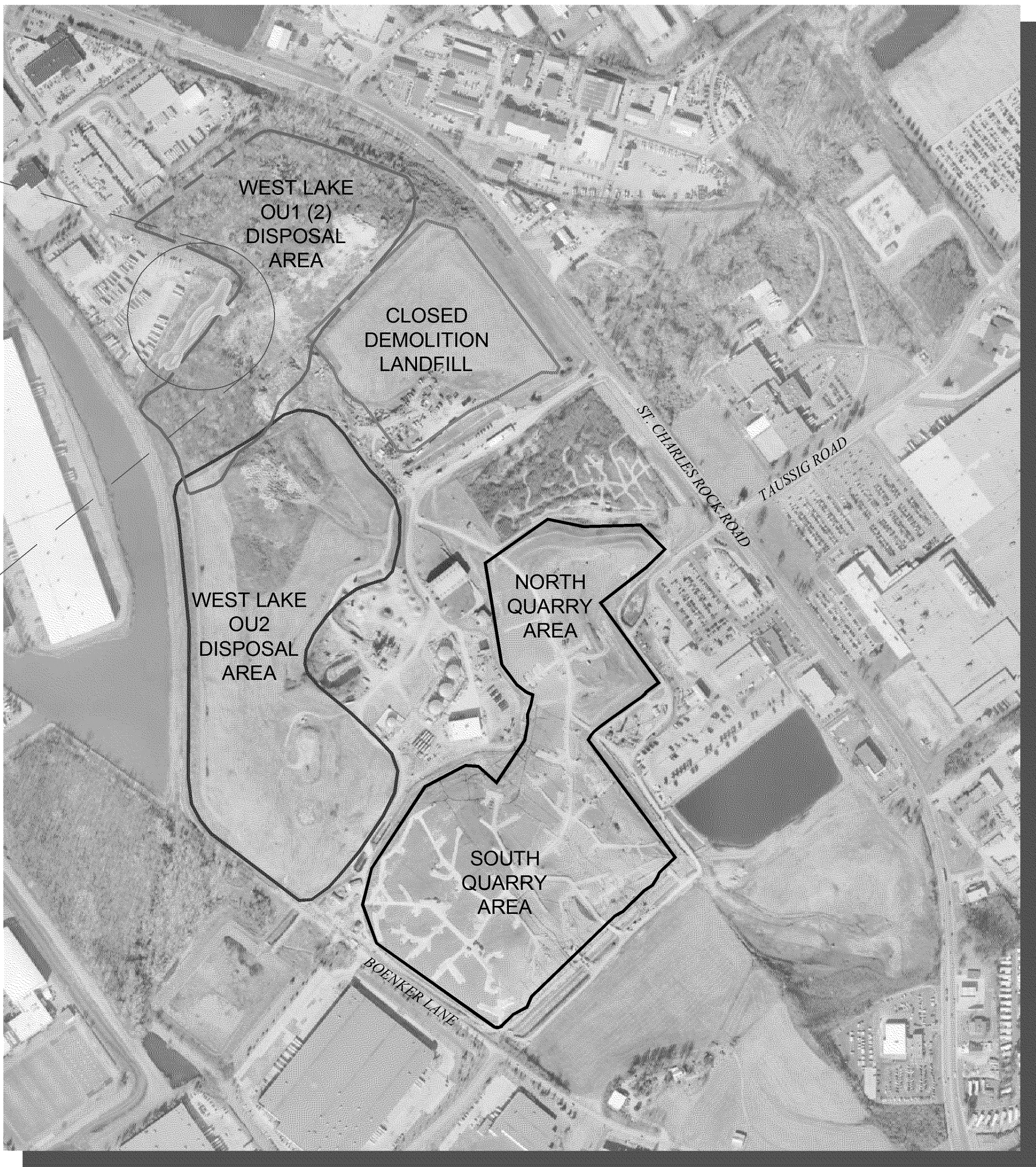
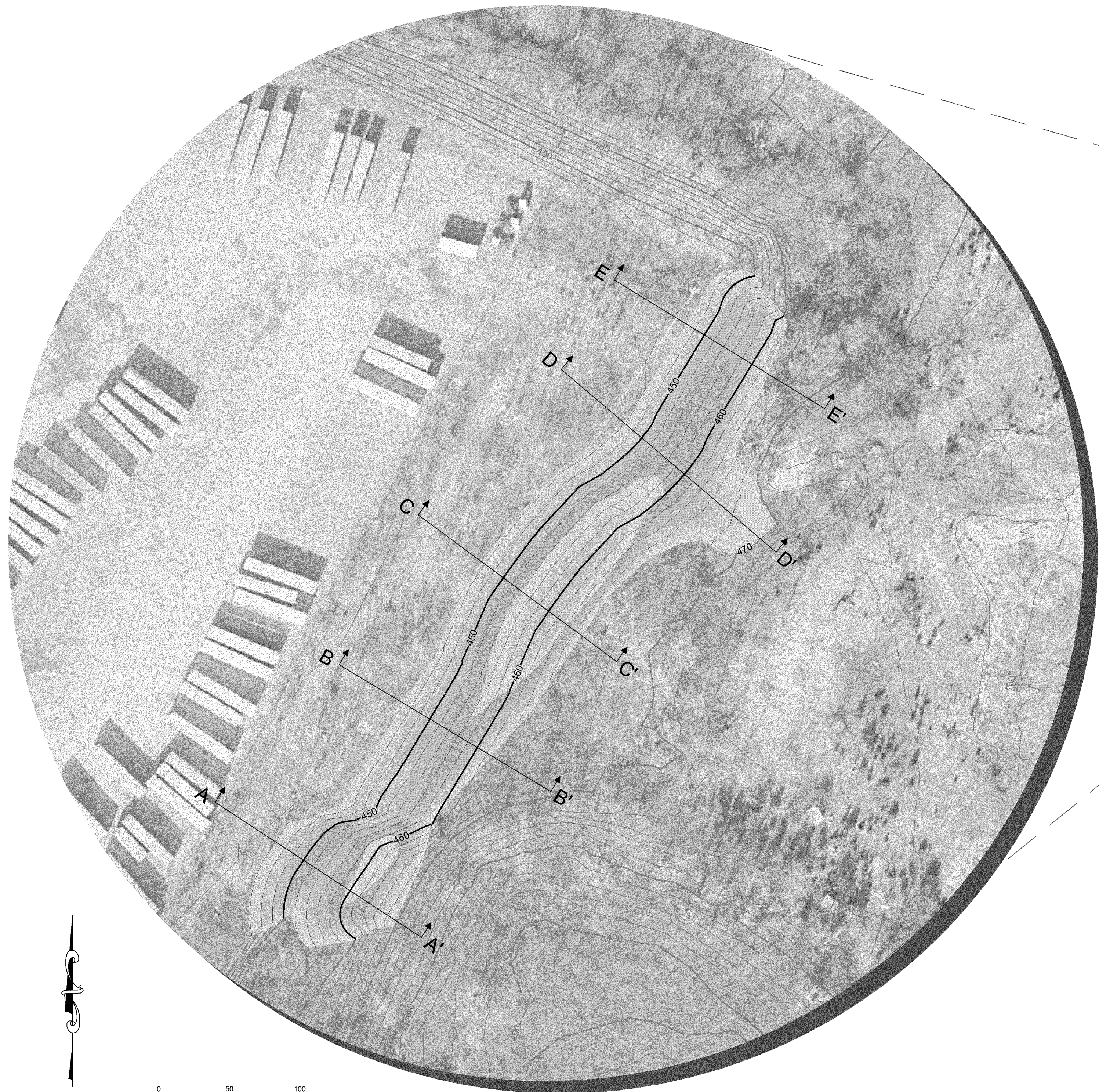
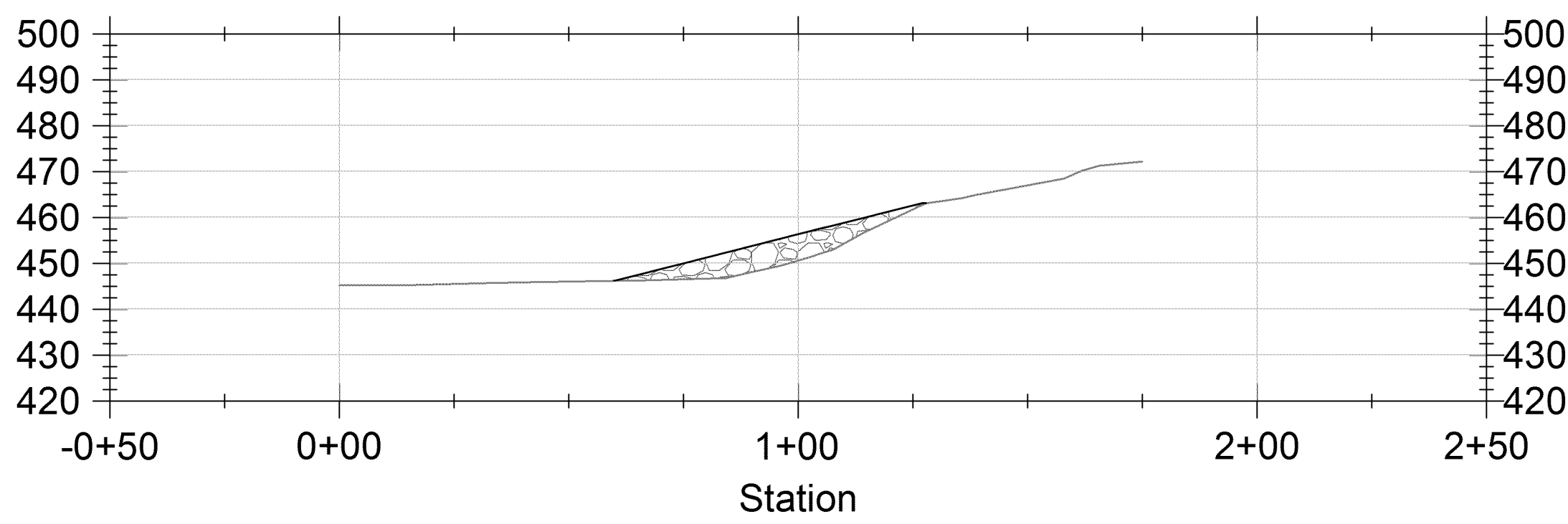
Profile View of C - C'



Profile View of D - D'



Profile View of E - E'



Thickness Map			
Range	Minimum Depth	Maximum Depth	Color
1	0	2	
2	2	4	
3	4	6	
4	6	8	
5	8	10	
6	10	12	
7	12	14	

FILL VOLUME: 8,639 CY

LEGEND

—	BASE TOPOGRAPHY (2' CONTOUR)
—	BASE TOPOGRAPHY (10' CONTOUR)
—	COMPARISON GRADING (2' CONTOUR)
—	COMPARISON GRADING (10' CONTOUR)

NOTE:

- AERIAL TOPOGRAPHY PROVIDED BY COOPER AERIAL SURVEYS, INC. AND IS DATED MARCH 10, 2015
- ALL ELEVATIONS ARE ABOVE MEAN SEA LEVEL (AMSL).

BRIDGETON LANDFILL  
13570 ST. CHARLES ROCK ROAD  
BRIDGETON, MISSOURI 63044

BRIDGETON LANDFILL  
AREA 2 SLOPED ROCK FILL

**AREA 2 SLOPED ROCK FILL  
PLAN AND PROFILE VIEW**

PROJECT NUMBER: BT-087 | FILE PATH: C:\Users\Feezor\Documents\Bridgeton\BT-087 Rock Disposal\Area 2 Sloped Rock Fill\Area 2 Sloped Rock Fill.dwg

Engineering for a Better World  
**FEEZOR**  
ENGINEERING, INC.

DESIGNED BY: PML	DRAWING NO.: 001
APPROVED BY: —	
REVISION	DATE

DRAFT

001



## **Attachment 2**

### **Inspection and Maintenance Plan**

## **Attachment 2**

### **NCC Inspection and Maintenance Plan**

This inspection and maintenance plan applies to the non-combustible cover (NCC) to be constructed over portions of Radiological Areas 1 and 2 at the West Lake Landfill Operable Unit (OU-1) located in Bridgeton, Missouri.

#### **I. GENERAL INFORMATION:**

Site Name: West Lake Landfill – Operable Unit (OU-1)  
Site Address: 13570 St. Charles Rock Road  
Bridgeton, Missouri 63044

#### **II. LOCATION INFORMATION:**

Site maps for Areas 1 and 2 are provided as Figures 7 and 8 in the NCC Work Plan. The figures provide topographic contours and the approximate areas of the proposed cover.

#### **III. NON-COMBUSTIBLE COVER DESCRIPTION:**

The anticipated cover design consists of the following:

- Non-woven geotextile (10-oz/sy) placed over the ground surface (after vegetation clearing);
- 8-inch (nominal) thickness of 4” minus rock (pit run/road base material) placed over the geotextile; and
- Upper surface of the rock layer to be graded to provide a relatively smooth surface.

#### **IV. INSPECTION AND MAINTENANCE PLAN**

Described in this section are the inspection, maintenance, and repair activities to be performed to maintain the integrity and effectiveness of the constructed cover.

Quarterly inspections will be performed on the constructed cover surface by a designee of the OU-1 Respondents until the final remedy for OU-1 has been implemented. After five (5) years, the quarterly inspections may be reduced to annual inspections depending on the conditions and maintenance requirements experienced (i.e., justified with reduced maintenance requirements). The inspections referred to above will also be performed following major precipitation events (with “major precipitation events” defined as greater than 1” of rainfall over a 24-hour period)

Inspection of the cover will be performed to identify areas of erosion, exposed geotextile, depressions, and growth of vegetation (brush, weeds, etc.). Maintenance and repair of the cover will be performed to maintain the thickness of the rock cover material placed on

the landfill. The cover will be repaired in areas where rills, gullies, and crevices six (6) inches or deeper have been identified. Areas of cover which are identified as being highly susceptible to erosion will be repaired and/or otherwise protected with erosion control materials. In addition, any holes or depressions which have been created that may lead to surface water ponding will be repaired.

The repair of the cover will include adding rock material as necessary. If the geotextile of the cover is exposed and noted to be deteriorated, it will be replaced.

Removal of excessive amounts of unwanted vegetation (e.g., brush, weeds, trees and other woody growth) on the cover will be performed on a semi-annual basis as identified during the inspections. Removal work will consist of, at a minimum, back-dragging the cover surface. Mowing, clearing, and/or cutting may also be performed as necessary. The surface of the cover is not to be disturbed by any vegetation removal work and precautions are to be taken so that no dust is generated. Handling and management of cleared vegetation is further addressed below.

The surface water control drainage pathways will also be inspected in conjunction with the cover inspections. The frequency of the surface water system inspections may also be reduced to annual after five (5) years, along with the cover inspections, depending on the conditions and maintenance requirements experienced. Any drainage pathways and/or diversion berms that have become eroded will be regraded, and areas that have developed build-up of sediment will be cleaned, to restore proper functioning.

Any major access roads will also be inspected during the cover inspections. The conditions of the road surface and any settlement will be noted. Repairs will be implemented as necessary.

A designee of the OU-1 Respondents will be responsible for performing site inspections and maintaining corresponding records. Record documentation of inspections will be maintained on-site, or at the Bridgeton Landfill, LLC offices, along with a record of any repair actions taken. A summary of the inspection activities follows:

ITEM	FREQUENCY	INSPECTION DESCRIPTION
Cover	Quarterly and following major precipitation events (i.e., > 1" rainfall over 24-hr period)	Erosion Exposed geotextile Settlement/depressions Vegetative growth
Surface Water Controls	Quarterly and following major precipitation events (i.e., > 1" rainfall over 24-hr period)	Erosion of drainage pathways and berms Sediment build-up Blockage and settlement of drainage pathways Adequate surface drainage
Access Roads	Quarterly	Condition of road surface Settlement
Vegetation	Semiannually	Cutting or removal of any vegetation that may sprout in the NCC area

#### V. MANAGEMENT OF REMOVED VEGETATION

Clippings from any cutting or pulling of grass and weeds, as well as any cleared vegetation (including tree trunks up to 12" in diameter) will be chipped and the chipped material will be placed in a designated area. Trees too large to chip will be cut with a chain saw and felled in the immediate area and on the property. Branches from trees will be removed and chipped. Trunks will be cut into lengths no longer than 10 feet and will be safely and neatly stacked in the designated tree trunk storage area.